Upper Pine River Fire Protection District Service Plan



Prepared: May 2020

Approved: October 2020

Prepared by:

Upper Pine River Fire Protection Board of Directors and Administration

Table of Contents

ntroduction	4
District Mission	4
Description of the Fire District and Services	4
Governance	4
Description of the District	5
Summary of Services	ε
Primary Services	ε
Technical Rescue Services (NFPA 1670)	ε
Hazardous Materials	ε
Fire Prevention	ε
Wildland Fire Prevention and Suppression	ε
ISO Rating (see appendix)	7
Public Education and Injury Prevention	7
Summary of Benchmarks	7
NFPA 1710/1720	7
Operations	7
Fire Suppression and Hazardous Situation Response	8
Apparatus Operations/Maintenance	9
Tools & Equipment	9
Emergency Medical Services (EMS)	9
Maintaining the CAAS (Commission on Accreditation of Ambulance Services) Standard	g
Special Operations	S
Technical Rescue	g
Overall services include:	10
Training and Education	10
Potential Services	10
Wildland Fire Mitigation	10
Mobile Integrated Healthcare	10
UAV (Unmanned Aerial Vehicle) Program	10
Arrangements, Services, and Political Subdivisions	10
Federal Partners	11
Standards of Cover	11
District Policies	11
Operating Procedures	11

Incident Command and Responsibility	11
Communications/Technology	12
Dispatch	12
District Plans, Maps and Zoning	12
Purpose and Intent of Planning Districts	12
Planning Districts	12
La Plata County Planning Districts	13
Upper Pine River Fire Protection District Map	14
Personnel	15
Recruitment, Employment and Retention	15
Fire District Boundaries	16
Inclusions	16
Eminent Domain	16
Financials	17
Financial Plan	17
Mill and Bond Levies	17
Service Fees	18
Bonds	18
Estimated Major Expenses	19
Paid Personnel	19
Administration and Board of Directors	19
Apparatus Replacement- Purchased and Leased	19
Supplies and Services- Purchased and Leased	19
Asset Management Plan	19
Insurance	19
Data and Reporting Management	19
Annual Report	20
Link to Annual Reports:	20
Facilities	21
Locations of facilities and map	21
Appendix	22
Appendix A	22
Appendix B	22

Introduction

The Upper Pine River Fire Protection District was chartered September 20, 1974, and confirmed in an election on November 19, 1974, through the merger of the Vallecito Fire Department and the Bayfield Volunteer Fire Department. The Forest Lakes Metro Fire Department merged into the district on May 3, 1988. Initially a volunteer fire department, it transitioned to a combination volunteer and paid staff in 2006. The District Board voted by resolution in 2015 to become a paid staff organization. The District was accredited for emergency medical operations in 2018 through The Commission on Accreditation of Ambulance Services (CAAS). At that time, it was the smallest agency in the United States and the only fire-based organization in the state of Colorado to obtain this accreditation.

Funding is provided by property taxes, contracts, medical response revenue, federal and state grants, federal wildland assignments, and donations from corporations and private citizens.

This service plan has been developed in accordance with the requirements of the Colorado Title 32 Special District Act C.R.S. 32-1-101 and is intended to state the fire, rescue, and emergency services to be provided for the Upper Pine River Fire Protection District.

District Mission

The mission of Upper Pine River Fire Protection District is to provide exceptional service through response and mitigation of all risks and hazards in the Upper Pine River Valley and region.

Description of the Fire District and Services

Governance

The Upper Pine River Fire Protection District (District) will constitute a "Fire Protection District" as defined in 32-1-101 of the Colorado Revised Statutes (C.R.S.). The Fire District will have all the powers granted to Colorado special districts under the Special District Act, including the common powers delineated in C.R.S. 32-1-1001.

The District will also have the additional powers granted for protection districts under C.R.S. 32-1-1002. Consistent with and in the full exercise of the general and specific powers and authority granted under the Special District Act or otherwise granted under federal, state, or local law (including all inherent/implied powers and authority), the District's services will include, but are not limited to, fire suppression and related investigatory activities, fire prevention and public education services, emergency rescue and extrication services, hazardous materials services, and emergency medical services. The District is an EMS training facility with the intention of upgrading to an EMS training center.

The District will be governed by a Board of Directors, which will be comprised of five taxpaying electors within the District's jurisdiction who shall be elected at large. There are five elected board of directors who serve a four-year term. Three board members are elected in one slate and two board members are elected on an alternative slate ensuring overlapping terms. The District Board will be solely

responsible for hiring and supervising the Fire Chief. The Fire Chief will act as the District's chief executive officer and will be primarily responsible for hiring and supervising the District's firefighter/EMTs and other personnel.

Identification of the District in relation to La Plata County and the Town of Bayfield- the general appearance of, logos, emblems, and wording on the District equipment, apparel, apparatus, and communications are on the authority of the board. The District may at a future time redesign the appearance of such equipment, apparel, and apparatus if the District Board finds it to be in the best interest of the fire district and community.

Description of the District

The Upper Pine River Fire Protection District, hereafter "District", provides all-risk/hazard fire, rescue, and emergency medical services to 292 square miles of eastern La Plata County and a small portion of the western part of Archuleta County in southwest Colorado, located near the Four Corners of Colorado, New Mexico, Arizona, and Utah. We proudly serve a permanent population of approximately 14,000 residents. The popular vacation area of Lake Vallecito increases our summer population, with seasonal residents largely from Texas, Oklahoma, and New Mexico.

The fire district includes the Town of Bayfield, Gem Village, and the communities of Forest Lakes, Vallecito Lake, and Lemon Reservoir. The District also covers the County Road 240 corridor from County Road 246 to above Lemon Dam to the Forest Service Boundaries. The topography includes several urban interfaces and intermixed neighborhoods working closely through mutual aid with the US Forest Service and surrounding fire districts to protect the community. Several large ranches in Western Archuleta County located within the 5-mile insurance rating of fire station 8 were annexed providing property owners the opportunity for better insurance coverage rates.

The District also works closely with the following Intergovernmental agencies (IGA), The Bureau of Reclamation, United States Forest Service (USFS), the Town of Bayfield, the Forest Lakes Metro District, and the Pine River Irrigation District. Governed by the District Board and managed by the Fire Chief, the District maintains eight fire stations and an administrative headquarters. Three stations are staffed with full-time personnel and two stations operate with resident staffing. The remaining stations house equipment and are staffed on demand by part-time paid personnel on call. The District employs full-time and part-time (reserve) firefighter/emergency medical responders (Emergency Medical Technicians EMTs and paramedics). Structural firefighters are required to be certified at a minimum of Firefighter I and Hazmat Operations, and must possess or be eligible for a valid Colorado State EMT certification and National Registry at the time of hire. Personnel include administrative and support staff as required by business need. In addition to the fire/EMS, Special Operations are executed by certified personnel in the respective practices including but not limited to: Hazmat, high angle rescue, disaster relief, swift water rescue, and ice rescue.

Although wildland firefighting is a core service deliverable, seasonal wildland firefighters may be employed annually from March until October. Seasonal wildland personnel fluctuate based on grant money and wildland risk assessment.

Summary of Services

Primary Services

Fire Suppression

- Structure fire response
- Wildland fire response

Emergency Medical Services

- Ambulance transportation
- Community paramedic services
- EMS & NAEMT training center
- Wildland fire medical coverage
- National Ambulance Strike Team

Technical Rescue Services (NFPA 1670)

- Rope rescue/high and low angle (technician level)
- Confined space operations (operations level)
- Vehicle and machinery rescue (technician level)
- Swift/surface water rescue (technician level)
- Trench rescue (operations level)
- Wilderness rescue (operations level)

Hazardous Materials

• Operations level response

Fire Prevention

- Fire inspection
- Pre-planning
- Juvenile fire setting intervention
- Public education

Wildland Fire Prevention and Suppression

- Wildland fire response
- Wildland mitigation
- State and national wildfire assignments
- Pile and agriculture burn assistance
- Community Wildfire Protection Plan (CWPP) development
- Home ignition risk assessments

ISO Rating (see appendix)

Public Education and Injury Prevention

Community Services

- Coordination of infrastructure assistance
- CPR training
- Lift assistance
- Public health support
- Medical sheltering

Summary of Benchmarks

NFPA 1710/1720

This standard specifies requirements for effective and efficient organization and deployment of fire suppression operations, emergency medical operations, and special operations to the public by career fire departments to protect citizens and the occupational safety and health of fire department employees.

* As normal operating and monitoring of normal operations, the District studies drive time and populations within the district and strives to meet EMS and Fire response times. The has an impact on deployment, standards of cover, and strategic planning for staffing, capital, and fleet.

Operations

NFPA/NFIR call types

Response time to include:

- Turnout time (time from alarm to time en route)
- Travel time (from unit en route to arrival on scene)

On scene time en route or clear times

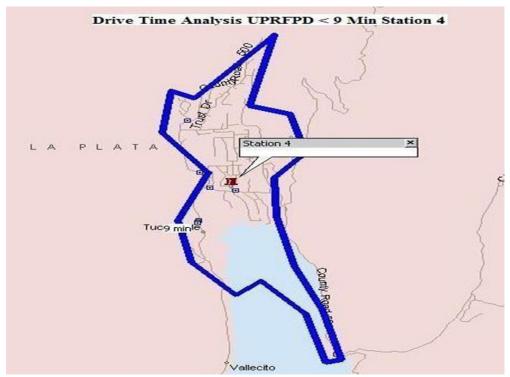
• Trauma scene times

Total time on task

Fire Suppression and Hazardous Situation Response

The District has established response time goals for fire suppression and hazardous situations as follows:

District 1 (Bayfield) District 5 (Forest Lakes)	10 firefighters/arriving in 10 minutes 80% of the
	time
District 2, 3, 4, 7	6 firefighters/arriving in 14 minutes 80% of the
	time
District 6, 8	4 firefighters/arriving in 14 minutes 90% of the
	time
Mutual Aid Los Pinos, District 9	1-3 firefighters/arriving in 20 minutes 80% of the
	time
Mutual Aid Durango 1, 2, 3, 5 & 7	1-3 firefighters/arriving in 20 minutes 80% of the
	time
Mutual Aid Durango Other District	1-3 firefighters/arriving in 45 minutes 80% of the
	time
Mutual Aid Pagosa Fire	1-3 firefighters/arriving in 60 minutes 80% of the
	time



^{*}Response time is calculated from the time of dispatch to arrival on scene of district unit. See Example.

Apparatus Operations/Maintenance

NFPA 1911 helps ensure in-service fire apparatus are always serviced and maintained to keep vehicles in safe operating condition and ready for response.

Tools & Equipment

NFPA 1852 Standard on Selection, Care, and Maintenance of Open-Circuit Self-Contained Breathing Apparatus (SCBA).

Emergency Medical Services (EMS)

The District is an Advanced Life Support (ALS) transport agency operating two-tiered response system with a paramedic quick response vehicle and three transporting ambulances staffed 24/7. A fourth medic unit, stationed in Bayfield, can be placed in service on short notice. A RETAC disaster response/mass casualty incident (MCI) vehicle is also maintained in Bayfield.

Medic units with emergency medical technicians (EMTs) are strategically placed within the district and can be on scene providing immediate care and life-saving interventions prior to the paramedic vehicle arriving. If the patient needs advanced life support, the paramedic accompanies the ambulance to the hospital. If advanced life support is not required, the EMTs attend to the patient and the paramedic is cleared form scene. This results in lower cost and better utilization for the paramedic vehicle making it available for the next emergency.

The strategic placement within the district is determined by statistical data representing call volume and occurrence. Staffing and equipment decisions are data influenced for optimization of effective response times.

EMT staff will hold a minimum qualification of current basic level certification up to paramedic certification level. Approximately 60% of the calls are handled by EMTs with IV skills or EMT Intermediates.

Maintaining the CAAS (Commission on Accreditation of Ambulance Services) Standard

The District will maintain accreditation. A Continuous Quality Improvement (CQI) program implantation and execution is utilized to advance every aspect of the District EMS.

Special Operations

Training and certifications will be conducted regularly in these disciplines. The District minimum skills and abilities for each service deliverable will be maintained. Some may be exceeded.

Technical Rescue

The diverse geographical area can present a variety of emergencies. Technical Rescue Services are provided at the district level as well as regional, state, and federal depending on the response

requirement and resources necessary and available.

Overall services include:

- Hazardous material response (certified up to HAZMAT Operations level)
- Wilderness search and rescue (technician level)
- High and low angle rescue (technician level)
- Swift water (river) rescue (technician level)
- Confined space (small space rescue) (operations level)
- Collapse space (structure collapse and entrapment) (operations level)
- Ice rescue (technician level)
- Trench rescue (operations level)

Training and Education

- Fire suppression & operation
- Emergency Medical Services
- Special Operations
- Hazardous Materials
- Wildland fire
- Management
- Leadership
- Continuing education for Colorado Fire & EMS certifications

Potential Services

Services potentially provided pending community need, budgetary consideration, and acquisition of qualifications for organization and staff.

Wildland Fire Mitigation

US Forest Service standards and Community Wildfire Protection Plans (CWPP) are currently the standard references for high-risk subdivision vegetation mitigation in our district. CWPPs are mechanisms for communities to address their wildfire risk. These plans promote collaboration and local action and can work in partnership with Firewise and Fire Adapted Community activities.

Mobile Integrated Healthcare

UAV (Unmanned Aerial Vehicle) Program

Licensed under FAA Part 107 regulations.

Arrangements, Services, and Political Subdivisions

• Pine River Irrigation District

- Forest Lakes Metro District
- The Town of Bayfield

Federal Partners

- Bureau of Reclamation
- Bureau of Indian Affairs
- The United States Forest Service

Standards of Cover

The District will maintain a standard of cover and review every five years establishing deployment of resources to meet national response time recommendation and minimize all hazards risk to the fire district.

The District employs or utilizes Auto Aid, Mutual Aid, Intergovernmental and Contractual/MOU (Memorandum of Understanding) Agreements. Please see Appendix B for the Standards of Cover.

District Policies

The District will maintain the policies related to personnel, purchasing, investments, operations including emergency medical services, and budgeting.

Operating Procedures

Administrative staff will create, adopt, distribute, manage, maintain and enforce acknowledgement and compliance of standard operating procedures. Outsourcing of technology and expertise may be utilized. All operating procedures must follow federal, state, local, industry and best practice guidelines.

Incident Command and Responsibility

The District is the authority of jurisdiction- An Incident Command System (ICS) will be utilized, and staff will be certified up the highest level required for and commiserate with, occupational role. Operations, financial responsibility and service delivery are inclusive with District command. The Federal Complexity Analysis will be used to determine delegation.

Regional Command will be managed by the Office of Emergency Management (OEM) and/or the La Plata County Sheriff in the district. This may include Mass Casualty Incidents (MCI), Search and rescue, hazardous materials, and wildland fire.

Federal Command will be managed by federal resources and may issue a contract request for resources to the District. The contract order will contain the resources requested, duration, reimbursable expenses defined and cost recovery method.

Communications/Technology

Under ISO requirements we maintain a phone line and non-emergency line as well as internet communication between the manned stations. Radio frequency: 800 MHZ and VHF and a ham radio site.

Dispatch

Durango dispatch in La Plata County will be the primary dispatch center. The District will respond and communicate call details from dispatch. Call information will be obtained electronically for call management reporting and National Fire Incident Reporting (NFIR) system requirements.

District Plans, Maps and Zoning

The following link contains the La Plata County's land use, zoning, floodplain, and subdivision regulations as well as road and bridge design standards. The LUC is the primary tool used to implement the La Plata County Comprehensive Plan and its associated district plans.

https://cms9files.revize.com/laplatacounty/planning/LUC%20new/FINAL%20LUC%209-15-20.pdf

Purpose and Intent of Planning Districts

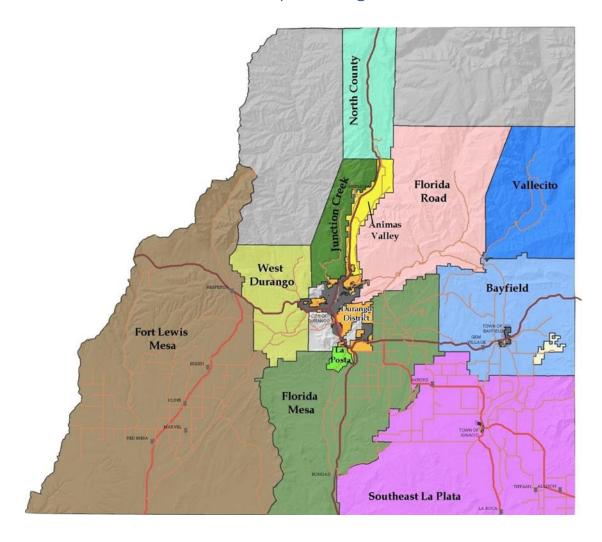
To further the general purposes and intent of this code, the unincorporated portions of the county have been divided and organized into twelve planning districts. The establishment of planning districts though this code is specifically intended to provide a framework for the county's regulation of the location and specific use of buildings, structures, land, and for the regulation of the appropriate density and distribution of future populations.

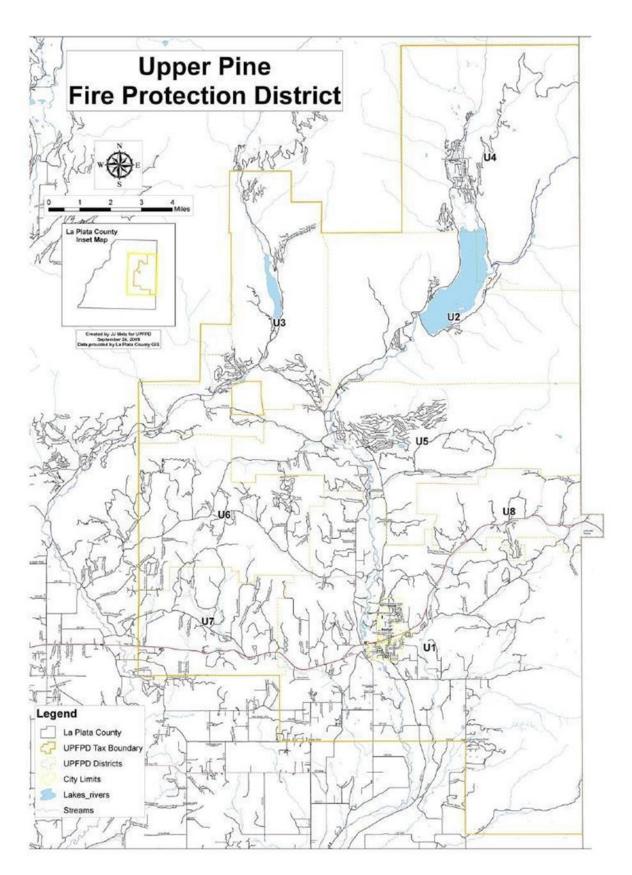
Planning Districts

The District will collaborate with LaPlata County Government to support five of the twelve established planning districts overlying the fire district including:

- Bayfield Planning District
- Florida Mesa Planning District
- Florida Road Planning District
- Southeast La Plata Planning District
- Vallecito Planning District

La Plata County Planning Districts





Upper Pine River Fire Protection District Map

Personnel

Pursuant to the authority granted it by the Special District Act, the District Board will be responsible for developing the District's personnel policies, which may be set forth in separate handbooks for employees. The Fire Chief will be responsible for establishing Standard Operating Guidelines that implement the fire district board's policies and set forth additional administrative and operating procedures for the efficient and effective administration and operation of the fire district; provided, however, that the Standard Operating Guidelines established by the fire chief shall not be inconsistent with the policies established by the fire district board.

The District personnel rules, compensation, and benefits may change, as the District Board deems appropriate in its sole discretion, considering such factor as applicable laws and regulations, industry standards, historic practice, financial and economic conditions, and the best interests of the fire district and the community.

Currently the district is served by full-time and part-time paid firefighters, paramedics, seasonal, and support personnel. The district anticipates that it will retain essentially the same personnel structure, as necessary to meet the demand for emergency services with the fire district jurisdiction and service area.

Recruitment, Employment and Retention

Under the direction of the fire chief, the District assigned committee will conduct hiring and recruitment as needed to meet the minimum staffing levels, complete project objectives and to facilitate succession planning. Recruitment may include but not be limited to advertising, successful academy recruitments, internships, and lateral hires. Recruits will participate in a testing process to include a written industry standard exam, NFPA 1582 standard physical, industry recognized physical agility, background check and interview process.

The fire chief has authority on employment offers and conditions. At written request of the Board, the top three candidates may be reviewed prior to employment. Functioning within budgetary consideration and by vote adopted by District Resolution, retention will include:

- Baseline competitive salary commiserate with qualifications and experience
- District and employee participation in an appropriate Fire & Police Pension Association (FPPA) of Colorado retirement and death and disability plan. Participation requires employee and employer payroll contributions at the current adopted rates. FPPA participants are required to "opt out" of social security contributions.
- FPPA optional retirement plans
- Healthcare coverage available to full-time staff and dependents
- Accrued paid time off
- Leadership and promotional training and education
- Occupational training and certification
- Employee development techniques
- Leadership
- Communication
- Team building

- Front line supervision
- Performance appraisals
- Coaching and mentoring

Functioning within budgetary consideration retention may include but not limited to:

- Health Savings Account (HAS)
- Optional FPPA retirement contributions
- Tuition reimbursement

Fire District Boundaries

Inclusions

The District will have all powers of inclusion and exclusion granted to Colorado special districts under common law and the Special District Act, set forth in C.R.S. 32-1-401, et set. The District shall require, as an express condition in any annexation agreement, that within 90 days of annexation the landowner petitions the District Board to include the annexed property into the District's jurisdiction. This includes the power to include real property located outside its jurisdiction under the circumstances, and in accordance with the procedures, set forth in Part 4 of the Special District Ace, and the power to exclude real property located within its jurisdiction under the circumstances, and in accordance with the procedures, set forth in Part 5 of the Special Districts Act. The District favor inclusion as priority but not limited to:

- Within a 5-mile radius of a fire station
- Property owner parcels should be contiguous or adjacent with existing fire district boundaries
- Counties: La Plata, Archuleta, and Hinsdale

The District may under special criteria extend services to areas not included in the district. Those situations may include but limited to:

- FEMA response
- AMR National Ambulance Strike Team Response
- Any state or federal disaster request
- Wildland fire assistance within the State of Colorado or throughout the United States

Eminent Domain

The District will have all powers of eminent domain and dominant eminent domain granted Colorado fire protection districts under common law and the Special District Act, including C.R.S. 32-1-1002(1)(b). Pursuant to such laws, and, in the manner provided by the Colorado Revised Statues, Title 38, Article 1, the District may take any property necessary to its exercise of the general and specific powers and authority granted under the Special District Act (including all inherent/implied powers and authority), both within and outside the District's jurisdiction and boundaries.

Pursuant to C.R.S. 32-1-1001 & -1002, the Board will have the power and authority to construct facilities in the future as it deems necessary and appropriate for the provision of emergency services and in the best interests of the District and the community.

Financials

Financial Plan

The District Board, fire chief and staff will participate in an annual strategic planning session. This must be conducted prior to certification of the annual budget for the approaching fiscal calendar year. Extended forecast topics include financial strategy, budgetary concerns, staffing and capital projects. The District will maintain a reserve fund of the annual operating expense per TABOR requirements.

The annual budget and budget process serve as the foundation for the District's financial planning and control. To ensure safe and effective use, the District will be audited by a certified accounting firm annually. A Certificate of Achievement of Excellence for Financial Reporting from the Government Financial Officers Association Award (GFOA) is the standard practice for the District. This award has been achieved each year as of the fiscal year 2012. The purpose of the award is to recognize local governments of generally accepted accounting principles to prepare comprehensive annual financial reports that evidence the spirit of transparency and full disclosure. The District will have the statutory one year projected operating revenues by December 1st of the year preceding the next annual fiscal year.

A long-term Capital Improvement Program (CIP) will be required with 5-, 10-, and 20-year projections. The CIP will include estimated cost. The CIP will also include per C.R.S. 32-1-202(2)(f):

Mill and Bond Levies

Primary funding for operations is a property tax levy issued in La Plata County, collected and distributed by the La Plata County Assessor's office. The tax levy comprises approximately 70% of the annual operations budget. Revenue generated from contracted federal agencies for equipment and manpower, emergency medical service fees, grant and miscellaneous sources comprise the remainder of the revenue.

Selection of Bond Counsel will be by RFP or RFQ will require firms proposing to serve as bond counsel to submit information that permits the District to evaluate the following factors, at a minimum:

- The District will select an experienced firm with financings of the issuer or comparable issuers, and financings of similar size, types and structures, including financings in the State of Colorado.
- The District will determine whether specialized tax advice beyond normal bond counsel services
 is required. In those instances, the firm's experience in tax matters and the attorneys who
 practice full time in public finance tax law should be identified in detail. If the firm has no
 attorneys who specialize in public finance tax law, the response should indicate how the firm
 intends to provide competent tax advice.

- The District will determine whether specialized securities law services beyond normal bond
 counsel services is required in those instances, the firm's experience in municipal securities law
 matters and the attorneys who practice full-time in municipal securities law should be identified
 in detail. If the firm has no attorneys who specialize in municipal securities tax law, the
 response should indicate how the firm intends to provide competent municipal
 securities law advice.
- The District will evaluation the knowledge and experience of the attorneys that would be assigned to the transaction, particularly the individual with day-to-day responsibility for the district account.
- The District will ensure the ability of the firm and assigned personnel to evaluate legal issues, prepare documents, and complete other tasks of a bond transaction in a timely manner.
- The District will evaluate and identify relationships or activities that might present a conflict of interest for the fire district.
- The District will identify the level of malpractice insurance carried, including the deductible amount, to cover errors and omissions, improper judgments, or negligence.

Service Fees

The District Board sets all service rates and fees such as response fees, ambulance rates, ambulance fees and fees for mobile integrated healthcare.

Bonds

The District shall be limited to issuing new debt as provided in the financial plan set forth in the service plan. In the absence of evidence that development phasing will be of a duration that makes it impracticable to issue all debt within a 15-year period, or other special circumstances, the financial plan shall provide that all new debt will be issued within a period of 15 years from the date of the district's first debt authorization election. Debt issued by the district shall have a maximum maturity of 30 years for each series of debt. The restrictions on issuance shall not pertain to refunding, but the 30-year maximum maturity shall apply to refunding unless such refunding result in a net present value savings as set forth in Section 11-56-101, et seq., C.R.S., and are otherwise permitted by law. (Ord. 1-2009 § 1).

The District shall encumber a maximum bond indebtedness of no more than \$10,000,000 and provide justification to the public.

Limited tax general obligation bonds issued by a district shall be structured and/or credit enhancements provided such that the bonds cannot default as long as the District is imposing the required maximum allowed mill levy.

The bonds or other debt instruments of Districts will be limited to those that are payable either from ad valorem property taxes, assessments, permitted user fees, reimbursements and interest earnings of the District, and from other revenues made available to the District.

All district bonds or other debt instrument, if not rated as investment grade, must be issued in minimum denominations of \$100,000 and sold only to either accredited investors as defined in rule 501 (a) promulgated under the Securities Act of 1933 or to the developer(s) of property within the District.

Estimated Major Expenses

Paid Personnel

Annually funded personnel will consist of full and part time firefighters, and paramedics.

Administration and Board of Directors

The District will maintain a capital replacement program to replace the emergency fleet and replace buildings. In the absence of cash reserves in the Capital fund the district may opt for short term loans/leases to finance emergency vehicle acquisitions.

Apparatus Replacement- Purchased and Leased

Supplies and Services- Purchased and Leased

Asset Management Plan

Insurance

General Liability

The District will maintain general liability insurance commiserate with services provided to the community. Risk assessment of District services will be reviewed annually, and compliance enforced for risk mitigation.

Workers Compensation

The District will maintain workers compensation insurance for eligible staff. Health and Occupational education will be provided to reduce risk and document and manage infectious disease exposure.

Data and Reporting Management

Relationships and trends to predict future Strategic Plans and infrastructure investment require a constant collection of data in various areas of the District to make future decisions relates to or pulls data from:

- General Fund Income
- Calls for service
- Operating Budget (In Millions)
- Annual or Available Population Estimate* (Seasonal Fluctuations)
- Cost Per Capita of response
- General Fund Expenditures
- Total Fire Loss (Not Adj. for Cost-of-Living Index (COLI) (In Millions)
- Per Capita Fire Loss
- Composite Cost of Living Index (COLI)*
- Total Fire Loss
- Number of Fire Fighters
- Average pay for FF, Captain, PM, Chief Officer, Chief
- Daily staffing meeting NFPA 1720 or 1710 standards
- Support staff to line staff ratio
- Firefighters daily per/1000 Current 7.4
- Cardiac Arrest Survival Rate (Utsein Criteria)
- Customers Service Rating by Third Party Assessment

This data will be used to help update the Standards of Cover and Annual Reports. The District Standards of Cover captures and updates year to date responses and current data per unit and station. The types of calls or demand for service and response times by District for EMS, Fire, Service calls will be analyzed and reported to the Board and incorporated into the Annual Strategic Planning meetings. As normal operating and monitoring of normal operations the District studies drive time and populations within The District to meet response times. This has an impact on deployment, standards of cover, and strategic planning for staffing, capital, and fleet.

Annual Report

The District will make available to the Division of Local Government and to all "interested parties" as defined in C.R.S. 32-1-207 (3)(c)(d). The annual report should include any increase or decrease in tax burdens, financial status of the district, decision by partners agencies or the leadership team that may affect service, boundary changes, intergovernmental agreements, changes to district policy, personnel changes or accomplishments, and other events that affect the district's operations that a government board might have interest in.

Link to Annual Reports:

https://www.upperpinefpd.org/boards-finances/

Facilities

The District operates 8 fire stations, 1 administration building and 1 maintenance building.

Locations of facilities and map

Administration Building 515 Sower Drive Bayfield, CO 81122 PHONE (970) 884-9508 FAX (970) 884-2444

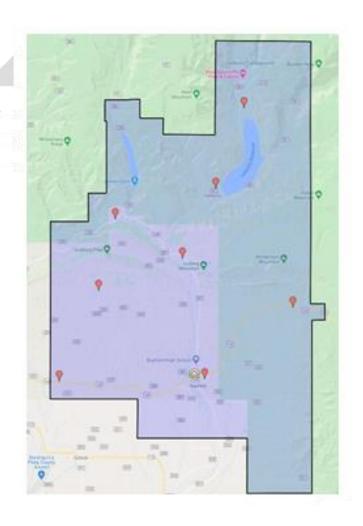
Station 1 (Bayfield)
75 S. Clover Drive
Bayfield, CO 81122
(970) 884-4073
Full Time Minimum Staffing

Station 2 (Vallecito Dam) 13100 CR 501 Bayfield, CO 81122 (970) 884-8882 Quarters/Seasonal Wildland Staffing

Station 3 (Florida Road) 13407 CR 240 Durango, CO 81301 Residence Quarters

Station 4 (North Vallecito) 80 W. Vallecito Creek Bayfield, CO 81122 PHONE (970) 444-0030 FAX (970) 884-9804 Full Time Minimum Staffing

Station 5 (Forest Lakes) 6891 CR 501 Bayfield, CO 81122 (970) 884-9707 Full Time Minimum Staffing



Station 6 8476 CR 502 Bayfield, CO 81122 (970) 884-8005 Residence Quarters

Station 7 35191 W Hwy 160 Durango, CO 81303 Non-staffed response location.

Station 8 (Deer Valley) 49342 E Hwy 160 Bayfield, CO 81122 Non-staffed response location

Appendix

Appendix A

Mutual Aid/ Auto Aid Agreements

Mutual Aid Agencies

- USFS
- BIA
- BLM

Automatic Aid

- Durango Fire Protection District
- Los Pinos Fire Protection District
- Upper San Juan Regional Medical Center
- Pagosa Springs Fire Protection District

Appendix B

2017 Colorado Revised Statutes

Title 32 - Special Districts District Act

Article 1 - Special District Provisions

Part 10 - General Powers § 32-1-1002

Fire protection districts - additional powers and duties

- (1) In addition to the powers specified in section 32-1-1001, the board of any fire protection district has the following powers for and on behalf of the district:
- (a) To acquire, dispose of, or encumber fire stations, fire protection and firefighting equipment, and any interest therein, including leases and easements.
- (b) To have and exercise the power of eminent domain and dominant eminent domain and, in the manner provided by article 1 of title 38, C.R.S., to take any property necessary to the exercise of the powers granted, both within and without the special district.
- (c) To undertake and to operate as a part of the duties of the fire protection district an ambulance service, an emergency medical service, a rescue unit, and a diving and grappling service.
- (d) To adopt and enforce fire codes, as the board deems necessary, but no such code shall apply within any municipality or the unincorporated portion of any county unless the governing body of the municipality or county, as the case may be, adopts a resolution stating that the code or specific portions thereof shall be applicable within the fire protection district's boundaries; except that nothing in this subsection (1)(d) shall be construed to affect any fire codes existing on June 30, 1981, that have been adopted by the governing body of a municipality or county. Notwithstanding any other provision of this section, no fire protection district shall prohibit the sale of permissible fireworks, as defined in section 24-33.5-2001 (11), within its jurisdiction.
- (d.5) To receive and spend an impact fee or other similar development charge imposed pursuant to the provisions described in section 29-20-104.5, C.R.S.
- (e) To fix and from time to time increase or decrease fees and charges as follows and the Board may pledge such revenue for the payment of any indebtedness of the district:
- (I) For ambulance or emergency medical services and extrication, rescue, or safety services provided in furtherance of ambulance or emergency medical services. "Extrication, rescue, or safety services" includes but is not limited to any:
- (A) Services provided prior to the arrival of an ambulance.
- (B) Rescue or extrication of trapped or injured parties at the scene of a motor vehicle accident; and

- (C) Lane safety or blocking provided by district equipment.
- (II) For requested or mandated inspections if a fire code is in existence on June 30, 1981, as specified in paragraph (d) of this subsection (1) or has been adopted thereafter pursuant to said paragraph (d)
- (III) For requested inspections if a fire code has been adopted by the board of the fire protection district, whether or not the code has been adopted by a municipality or county pursuant to paragraph (d) of this subsection (1).
- (f) In areas of the special district where the county or municipality has rejected the adoption of a fire code submitted by the fire protection district, to compel the owners of premises, whenever necessary for the protection of public safety, to install fire escapes, fire installations, fireproofing, automatic or other fire alarm apparatus, fire extinguishing equipment, and other safety devices. This paragraph (f) shall not apply when a valid ordinance providing for fire safety standards, pursuant to section 30-15-401.5, C.R.S., is in effect.
- (g) To create and maintain a paid firefighters' pension fund, under the provisions of parts 2 and 4 of article 30.5 of title 31, C.R.S., subject to the provisions of article 31 of said title, and a volunteer firefighter pension fund under part 11 of article 30 of title 31, C.R.S.;
- (3) (a) The chief of the fire department in each fire protection district in the state of Colorado, by virtue of such office so held by him or her, shall have authority over the supervision of all fires within the district; except that responsibility for coordinating fire suppression efforts in case of any prairie, forest, or wildland fire that exceeds the capabilities of the district to control or extinguish shall be transferred to the county sheriff in accordance with section 30-10-513, C.R.S., subject to the duties and obligations imposed by this subsection (3) and subject to the provisions of the community wildfire protection plan prepared by the county in accordance with section 30-15-401.7, C.R.S. The chief shall be vested with such other express authority as is contained in this subsection (3), including commanding the fire department of such district.
- (b) The chief of the fire department in each fire protection district shall:
- (I) Enforce all laws of this state and ordinances and resolutions of the appropriate political subdivisions relating to the prevention of fires and the suppression of arson.
- (II)(A) Inspect, or cause to be inspected by members or officers of his department, as often as he shall deem necessary, all buildings, premises, and public places, except the interior of any private dwelling, for the purpose of ascertaining and causing to be corrected any condition liable to cause fire or for the purpose of obtaining information relative to the violation of the various provisions of this subsection (3). Any individual conducting such inspection shall carry on his person properly authorized fire department identification which

shall be shown, on request, to the owner, lessee, agent, or occupant of any structure prior to the inspection of the same.

- (B) The chief of any such fire department or fire department members designated by the chief have the authority to enter into all structures and upon all premises within their respective jurisdictions at reasonable times during business hours or such times as such structures or premises are open for the purpose of examination in conformity with the duties imposed by this subsection (3), and it is unlawful for any person to interfere with the chief of any such fire department, or any member of such fire department designated by the chief to conduct an inspection, in the discharge of his duties or to hinder or prevent him from entering into or upon or from inspecting any buildings, establishments, enclosures, or premises in the discharge of his duties.
- (III) Include, as part of the inspections required by subparagraph (II) of this paragraph (b), all of the following:
- (A) An inspection of all buildings and enclosures to see that proper receptacles for ashes are provided, to cause all rubbish or other inflammable material to be properly removed or disposed of, and to make such suggestions and issue such orders to the owners or occupants of buildings as, in the opinion of such inspecting officer, will render the same safe from fire.
- (B) An inspection of the surroundings of boilers and other heating apparatus in any building to ascertain whether all woodwork is properly protected and that no rubbish or combustible material is allowed to accumulate.
- (C) An inspection of fire escapes and stairways to cause the removal of all obstructions therefrom and of all places where explosives or inflammable compounds are sold or stored.
- (D) An inspection of the construction, placing, repair, and control of all fire escapes, standpipes, pressure tanks, fire doors, fire shutters, fire lines, fire hose, sprinkling systems, exit lights, and exit signs and a review of the installation and testing of fire equipment in all buildings and places requiring such equipment and of the provisions for means of escape or protection against loss of life and property from fire in such buildings and places;
- (IV) Enforce, within his respective jurisdiction, all laws of this state and ordinances and resolutions of any appropriate political subdivision pertaining to the keeping, storage, use, manufacture, sale, handling, transportation, or other disposition of highly inflammable materials and rubbish, gunpowder, dynamite, crude petroleum or any of its products, explosive or inflammable liquids or compounds, tablets, torpedoes, or any explosives of a like nature, or any other explosive, including fireworks and firecrackers, and such chief may prescribe the materials and construction of receptacles to be used for the storage of any of said items; but authorization for enforcement of the provisions of this subsection (3) does not extend to the production, transportation, or storage of inflammable liquids as regulated

by articles 20 and 20.5 of title 8 and title 34, C.R.S.

- (V) Investigate or cause to be investigated the cause, origin, and circumstance of every fire occurring within his jurisdiction by which property is destroyed or damaged and, so far as is possible, determine whether the fire was the result of carelessness or design. Such investigation shall begin immediately upon the occurrence of the fire, and if, after such investigation, the chief is of the opinion that the facts in relation to such fire indicate that a crime has been committed, he shall present the facts of such investigation and the testimony taken from any person involved, together with any other data in his possession, to the district attorney of the proper county, with his request that the district attorney institute such criminal proceedings as the investigation, testimony, or data may warrant. It is the duty of the district attorney upon such request to assist in such further investigation as may be required.
- (c) Whenever any chief, or any designated member of a fire department, finds, through inspection procedures as outlined in subparagraph (II) or (III) of paragraph (b) of this subsection (3), any building or other structure which, for want of repair of or lack of or insufficient fire escapes, automatic or other fire alarm apparatus, or fire extinguishing equipment as may be required by law or for reasons of age, dilapidated condition, or any other cause, is especially liable to fire or is hazardous to the safety of the occupants thereof and which is so situated as to endanger other property, and whenever such officer finds in any building combustible or explosive matter or inflammable conditions, dangerous to the safety of such building or its occupants, the chief shall order the same to be removed or remedied, and such order shall forthwith be complied with by the owner, lessee, agent, or occupant of such premises or buildings. Any such owner, lessee, agent, or occupant who feels himself aggrieved by any such order may file, within five days after the making of any such order, a petition with the district court of the county in which such premises or building is located, requesting a review of such order, and it is the duty of such court to hear the same at the first convenient day and to make such order in the premises as justice may require, and such decision shall be final.
- (d) Any owner, lessee, agent, or occupant of any building or premises maintaining any condition likely to cause fire or to constitute an additional fire hazard or any condition which impedes or prevents the egress of persons from such building or premises in violation of the provisions of this subsection (3) shall be deemed to be maintaining a fire hazard. Any person who violates any provision of this subsection (3) is guilty of a misdemeanor and, upon conviction thereof, shall be punished by a fine of not less than fifty dollars nor more than two hundred fifty dollars. Each day in which such a violation occurs shall constitute a separate violation of this subsection (3).
- (3) (a) Within any fire protection district organized under the provisions of this article, it is unlawful for any person:

- (I) To willfully or maliciously give, make, or cause to be given or made a false alarm of fire, whether by the use of a fire alarm box, telephone call, or otherwise.
- (II) To willfully or maliciously disconnect, cut, or sever any wire of the fire alarm telegraph or in any manner tamper with any part of such communication apparatus.
- (III) To aid, abet, knowingly permit, or participate in the commission of any act prohibited by this paragraph (a).
- (b) Any person who violates any provision of this subsection (4) is guilty of a misdemeanor and, upon conviction thereof, shall be punished for each offense by a fine of not more than three hundred dollars, or by imprisonment in the county jail for not more than ninety days, or by both such fine and imprisonment.
- (c) The provisions of paragraphs (a) and (b) of this subsection (4) shall not limit the power of municipalities to enact ordinances covering the same or similar subject matter, but no person acquitted of, convicted of, or pleading guilty to a violation of a municipal ordinance shall be charged or tried in a state court for the same or a similar offense, and no person acquitted of, convicted of or pleading guilty to a violation of paragraph (a) of this subsection (4) in a state court shall be charged or tried in a municipal court for the same or a similar offense.
- (4) The district attorney in the judicial district in which the special district was organized shall prosecute any violation under subsection (3) or (4) of this section.